

# BASE DOCUMENT FOR THE INFORMATIVE AND DELIBERATIVE PHASE OF THE PRIOR, FREE, INFORMED, AND GOOD-FAITH CONSULTATION ADDRESSED TO GUANAJUATO MIGRANTS AND RESIDENTS ABROAD

## 1. Background

According to estimates made by CONAPO in 2020, there were 11,511,598 people of Mexican origin residing in the United States, with the state of Guanajuato being one of the main states of origin of the migrant population. The second destination country for Mexican nationals is Canada, to which approximately 1% of the emigrant population went, followed by Spain and Germany.

In migratory terms, the state of Guanajuato is one of the entities with the highest migratory intensity throughout the country's history. As part of the traditional region, the media significantly promoted the emigration of the Guanajuato population more than three centuries ago, a role that has continued in recent years. By the year 2000, it had a “very high” degree of migratory intensity, ranking third nationally; while in 2010 it ranked second, and fourth in 2020.

According to records from the Institute for Mexicans Abroad, as of 2020:

- More than half (64.9%) were located in three states: Texas (34%), California (21%), and Illinois (10%).

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- Regarding municipalities of origin in Guanajuato, the top five are: León (9.3%), Celaya (8%), Irapuato (6.9%), Dolores Hidalgo Cuna de la Independencia Nacional (4.8%), and Acámbaro (4.4%); in contrast, those with the fewest residents are: Coroneo (0.3%), Atarjea (0.2%), and Santa Catarina (0.2%).
  - The majority (79.2%) have basic schooling: no studies (1.9%), incomplete primary (18.8%), complete primary (20.5%), incomplete secondary (6.6%), and complete secondary (31.5%).
  - 38% are women and the rest (62%) are men. With data as of December 2021, with a total of 92,659 voter ID cards issued abroad, the distribution changes to 41.9% women and 58.1% men.

Considering the importance of Guanajuato migrants and residents abroad, the Electoral Institute of the State of Guanajuato, during the 2023–2024 Ordinary Local Electoral Process, implemented affirmative actions aimed at promoting the political participation of Guanajuato migrants and residents abroad. In this context, it is essential to gather the opinion of the people directly involved regarding the scope, relevance, and effectiveness of the measures adopted, with the purpose of evaluating the political representation of this population group. Likewise, it is considered necessary to identify suitable mechanisms to ensure that the candidacies reserved under this affirmative action are filled by persons who effectively prove their membership and connection to the Guanajuato migrant community residing abroad, thereby strengthening the principles of authenticity, representativeness, and certainty that govern the electoral function.

Therefore, the IEEG will conduct a prior, free, and informed consultation that allows it to gather opinions, proposals, and recommendations for the design of affirmative actions

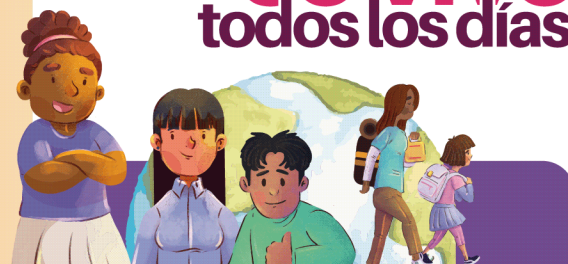
and self-ascription mechanisms applicable during the 2026–2027 Ordinary Local Electoral Process.

Affirmative actions are special, specific, and temporary measures intended to correct historical inequalities and guarantee conditions of substantive equality for groups that have faced structural discrimination. In electoral matters, these measures aim to generate real opportunities for access to candidacies and elected offices by nominating persons belonging to historically excluded groups in competitive positions. However, the mere existence of affirmative actions does not necessarily guarantee effective representation, which makes it essential to understand the perception of migrants and residents abroad regarding their implementation, effectiveness, and areas for improvement.

Likewise, it is necessary to analyze the qualified self-ascription mechanisms used to prove the membership of migrants and residents abroad, ensuring at all times the protection of the privacy, identity, and dignity of the participating persons.

## 2. Phases of the consultation

In this context, the IEEG will carry out a prior, free, and informed consultation to learn the opinion of Guanajuato migrants and residents abroad regarding the affirmative actions that should be implemented in the 2026–2027 Ordinary Local Electoral Process, as well as on the qualified self-ascription of persons nominated under this affirmative action. The initial phase of the consultation process is that of prior acts and agreements, which consisted of reaching agreements on the date, venue, actors, object, and subject of the consultation, so that it would be carried out in accordance with the guiding principles of

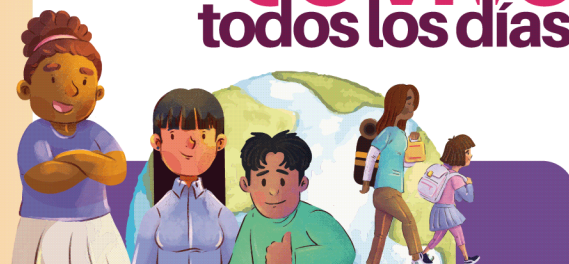


the consultation process. The meeting corresponding to this phase took place on June 18.

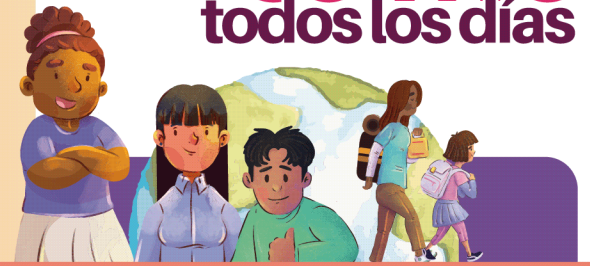
Next comes the informative and deliberative phase, which aims to provide sufficient information to the participants so that they can take part in the consultation in an informed manner and with prior deliberation and reflection. This is the phase we are currently in, and it is scheduled to take place from June 25, with the issuance of the corresponding public call, until the day before the consultation.

Once the informative and deliberative period has been carried out, what follows is the consultative stage, which will include two working tables that form part of the consultation. This space will consist of a reasoned dialogue between Guanajuato migrants and residents abroad and the Electoral Institute of the State of Guanajuato, with the aim of collecting information to evaluate the affirmative actions of the previous process, as well as to receive opinions and proposals for the issuance of affirmative actions for the 2026–2027 Ordinary Electoral Process.

Based on the above, four types of consultation will be carried out, as described in the following table:



| Type of consultation                                                                               | Format                                                                                                                                                                                                                                                                                                         | Groups or persons                        | Dates                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|----------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Two dialogue tables with migrants                                                                  | Remote, via the Zoom platform                                                                                                                                                                                                                                                                                  | Guanajuato migrants and residents abroad | <p>Friday, July 10, from 7:00 p.m. to 9:00 p.m.<br/> <a href="https://us06web.zoom.us/j/81697669613?pwd=a5PtravklwpPKsiV0Yhxul2oUwADB1.1">https://us06web.zoom.us/j/81697669613?pwd=a5PtravklwpPKsiV0Yhxul2oUwADB1.1</a></p> <p>Saturday, July 11, from 5:00 p.m. to 7:00 p.m.<br/> <a href="https://us06web.zoom.us/j/86141636493?pwd=esDLGflb7Hzt4c9Xoa0kixexQepK1x.1">https://us06web.zoom.us/j/86141636493?pwd=esDLGflb7Hzt4c9Xoa0kixexQepK1x.1</a></p> |
| Online questionnaire through the social media of the IEEG and of Voto Extranjero en el Extranjero. | <p><b>Online</b></p> <p><b>Facebook:</b> Voto Extranjero Guanajuatense IEEG</p> <p><b>Instagram:</b> voto.extranjeroguanajuatense</p> <p><b>TikTok:</b> voto.extranjero.gto</p> <p><b>YouTube:</b> VotoExtranjeroGuanajuato</p> <p><b>Facebook IEEG:</b> IEEG Instituto Electoral del Estado de Guanajuato</p> | Guanajuato migrants and residents abroad | From July 10 to August 10, 2026.                                                                                                                                                                                                                                                                                                                                                                                                                            |



| Type of consultation                                 | Format                                                                            | Groups or persons                        | Dates                            |
|------------------------------------------------------|-----------------------------------------------------------------------------------|------------------------------------------|----------------------------------|
| Online questionnaire on the official IEEG microsite. | Online<br><a href="https://ieeg.mx/consulta-gap">https://ieeg.mx/consulta-gap</a> | Guanajuato migrants and residents abroad | From July 10 to August 10, 2026. |

After the consultation, the information systematization phase will be carried out, which consists of following up on the opinions, suggestions, or proposals submitted by persons belonging to the vulnerable groups—in this case, Guanajuato migrants and residents abroad—gathered in their respective consultations. This is done so that the IEEG can incorporate the results obtained, as well as carry out the necessary adjustments and the monitoring and verification mechanisms for the actions undertaken.

This phase is scheduled from August 11 to 14. As a final product, a technical report will be prepared that will account for the methodology used to systematize the information, the assessment criteria adopted, and the determinations regarding the incorporation—total or partial—of the proposals received. Likewise, any decision not to incorporate a proposal must be clearly and well-founded justified. This report will serve as the basis for the proposed implementation of affirmative actions that, where appropriate, will be approved by the General Council of the IEEG.

### 3. Thematic areas of the consultation

#### **Thematic Area 1. General information and non-discrimination**

To identify institutional actions that strengthen the participation of migrants and residents abroad under conditions of equality and free from discrimination.

#### **Thematic Area 2. Affirmative actions and political representation**

To analyze the effectiveness of the affirmative actions implemented to guarantee the political participation of Guanajuato migrants and residents abroad.

#### **Thematic Area 3. Qualified self-ascription**

To analyze the most suitable mechanisms for proving membership in the migrant and resident-abroad community while respecting the privacy and dignity of individuals.

### 4. Final considerations

The opinions, proposals, observations, and recommendations made by the participants during the consultative phase will be systematized and analyzed by the Electoral Institute of the State of Guanajuato. The information collected will support the development of the proposed affirmative actions to be implemented during the 2026–2027 Ordinary Local Electoral Process for Guanajuato migrants and residents abroad. The Electoral Institute of the State of Guanajuato reaffirms its commitment to substantive equality, non-discrimination, respect for multiculturalism, and the participation of all persons in the democratic life of the state.